

Introduction



COMMUNITY ASSETS



COMMUNITY PROBLEMS



COMMUNITY GOALS



Forest Manor Subarea Plan

The Forest Manor Subarea Plan is a comprehensive document that outlines the goals, objectives, and strategies for the development and improvement of the Forest Manor Subarea. The plan is based on a thorough analysis of the community's assets, problems, and needs, and it provides a clear roadmap for the future.

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- Implementation:** Outlines the strategies and actions needed to achieve the goals.
- Conclusion:** Summarizes the key findings and recommendations of the plan.

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ACTION PROGRAM

Recommendations	1979	1980	1981	1982	1983	1984	Potential Implementing Agencies*
Housing							
Selective residential code enforcement activity	x	x	x	x	x		(DCE) (DEHD)
Urban Homesteading Program activity	x	x	x	x	x		(DEHD) (DEHD)
Housing Revolving Fund activity	x	x	x	x	x		(DCE) (DEHD)
Housing demolition (3-5 demolitions/yr.—list provided)	x	x	x	x	x		(DCE) (DEHD)
C. D. Loans/Grants for reh. rehab. (8-12 rehabs./yr.—list provided)	x	x	x	x	x		(DEHD) (DEHD)
Hawthorne Place Public Hsg. Improvements	x	x	x	x	x		(HHA) (HPTC)
doors/windows/locks/lighting	x	x	x	x	x		(HHA) (HPTC)
maintenance of equipment/facilities	x	x	x	x	x		(HHA) (HPTC)
General clean-up campaign (vacant lots)	x	x	x	x	x		(FMNA) (DPW)
Home maintenance improvement workshops	x	x	x	x	x		(FMNA)
City St. beautification project/evaluation	x						(FMNA/DEHD/IMB/BUCC)
Parks and Recreation							
School/Parks programming	x	x	x	x	x		(DPR) (IPS)
Parks facilities improvements	x	x	x	x	x		(DPR) (IPS)
Installation of wooden bollards at West Montgomery Park	x						(DPR) (IPS)
rest area facilities improvements (Washington/Montgomery)	x						(DPR) (IPS)
picnicking play area/other general	x						(DPR) (IPS)
Increase utilization of parks	x	x	x	x	x		(DPR/FMNA/PO)
neighborhood activities	x	x	x	x	x		(FMNA)
Bikeway planning	x						(MBT/DPZ/FMNA)
Establish neighborhood youth supervisory group	x	x	x	x	x		(FMNA/DPH/PO)
Establish neighborhood stewardship committee	x	x	x	x	x		(FMNA) (DPR)
Promote neighborhood awareness of Adopt-A-Park Program	x	x	x	x	x		(FMNA/DPH/PO)
Develop "Valley Area" as passive recreation/open space	x	x	x	x	x		(FMNA) (FMJMC)
Crime							
Increase police surveillance/patrol	x	x	x	x	x		(IPD)
Expand Neighborhood Crime Watch Program	x	x	x	x	x		(IPD/FMNA/DNS)
Promote visible crime deterrents (signage)	x	x	x	x	x		(DOT/FMNA/PO)
Establish commercial security patrols	x	x	x	x	x		(FMNA/PO/FMBA)
Commercial & Economic Development							
Establish commercial & economic development committee of neighborhood association	x	x	x	x	x		(FMNA) (NBC)
Promote development of business/m's association	x	x	x	x	x		(FMNA) (NBC)
Promote neighborhood economic development/employment opportunities	x	x	x	x	x		(FMNA) (DEHD)
Transportation							
Repair/resurface streets (list provided)	x	x	x	x	x		(DOT)
Conduct Emerson Avenue median out feasibility study	x						(DOT)
Develop neighborhood street lighting studies	x						(FMNA/DOIT/PL)
Provide needed lighting improvements	x	x	x	x	x		(FMNA/DOIT/PL)
Public transportation improvements							
Increase frequency of bus runs	x	x	x	x	x		(METRO/PTC)
provide additional bus shelters	x	x	x	x	x		(METRO/PTC)
Installation of curbs/sidewalks	x	x	x	x	x		(FMNA/INR/DOIT)
Community Services & Facilities							
Develop cooperatively sponsored neighborhood activities	x	x	x	x	x		(FMNA) (FMJSC)
Establish a "safe streets" network	x	x	x	x	x		(FMNA/PO/DFC/DNS)
Encourage development of a neighborhood community center	x	x	x	x	x		(DPR/DCS/HHC)
Education							
Neighborhood school improvements	x	x					(IPS)
School 71 remodeling	x	x					(IPS)
School 72 playground improvements	x	x					(IPS)
Expand pilot options packages to neighborhood schools	x	x	x	x	x		(IPS)
Neighborhood Organization							
Promote common interest & develop working relations	x	x	x	x	x		(FMNA) (KNR)
Promote neighborhood identity	x	x	x	x	x		(FMNA)
Monitor existing conditions	x	x	x	x	x		(FMNA)

* This listing identifies the major actors involved in the implementation of plan proposals. Even though neighborhood concerns have only been specifically listed under certain proposals, it should be noted that general neighborhood support and involvement is essential to the implementation of all proposals listed herein.

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4 FOREST MANOR SUBAREA PLAN

COMMUNITY GOALS CONTINUED

Education

- Encourage the citizen participation necessary to maintain/improve the quality of educational institutions.
- Encourage the establishment of programs to meet the diverse needs of the population through the use of existing schools or neighborhood centers. (Schools/parks concept.)

- Establish strong communication/linkages between schools and other public institutions/facilities. e.g., libraries, etc.
- Provide for the safety of children to and from schools within the neighborhood.
- Maintain "naturally integrated" schools.
- Maintain pilot options program — possibly expand several of the options packages to neighborhood schools.

Neighborhood Organization

- Establish and maintain ongoing relations with city agencies.
- Establish ongoing neighborhood activities.
- Work for the social, physical, economic betterment of the neighborhood.

- Create a positive neighborhood "identity".
- Increase the effectiveness/capacity of the Neighborhood Association. Larger membership.
- Establish a variety of activities which the Neighborhood Association can sponsor to improve the neighborhood. (Self-help, policing, social activities, etc.)

Housing

(Listed in order of neighborhood priority)

1. Eliminate deteriorated and substandard housing in the neighborhood through the expedient demolition of condemned houses and the quick rehabilitation of appropriate housing. The use of housing code enforcement activities, enforcement of health codes, and use of applicable housing revitalization programs are encouraged as tools for the implementation of this recommendation. The neighborhood, however, wishes that consideration be given to an individual(s) who would be placed in an extreme hardship situation as a result of code enforcement or similar activities.

2A. Encourage continuation of current housing programs. Continue to encourage new residents into the area and residential unit rehabilitation through a continuation of the Urban Homesteading Program and the City of Indianapolis Housing Revolving Fund activities.

2B. Encourage Urban Homesteading Program improvements. The neighborhood, while in support of the Urban Homesteading Program, encourages closer surveillance of homesteading applicants through the homesteading screening process to prevent unscrupulous applicants from participating in the program. The neighborhood also acknowledges a need for general improvements in homesteading contractual procedures as a means to promote high quality standards in workmanship.

2C. Promote general neighborhood housing reinvestment. Encourage lending institutions to increase the availability of home mortgage and home improvement loans in the Forest Manor vicinity in compliance with the Home Mortgage Disclosure Act, the Community Reinvestment Act, and/or other regulatory provisions. Encourage the increased availability of reasonably priced home insurance coverage.

3. Provide needed improvements and maintenance for Hawthorne Place Public Housing Project. The Hawthorne Place Housing Project is a City-owned public housing project which provides public housing assistance to income eligible participants. The project has had a variety of problems related to crime, vandalism (See Security Improvements in Public Housing; Oscar Newman and Associates; June 6, 1975), and general deterioration. The neighborhood generally supports this study's recommendations for remedial action and supports measures leading to the improved maintenance of the site.

4. Develop an ongoing neighborhood clean-up campaign. This activity should occur in conjunction with the City Department of Public Works. Primary emphasis should be placed on maintenance of vacant lots and regular heavy trash pickups.

5. Promote and conduct home maintenance and improvement workshops. Workshops should be conducted with the neighborhood as a method to educate individual homeowners about the responsibilities and maintenance requirements of their property. These workshops could be scheduled concurrently with the home security improvement seminars which the neighborhood presently sponsors as part of the Neighborhood Crime Watch Program.

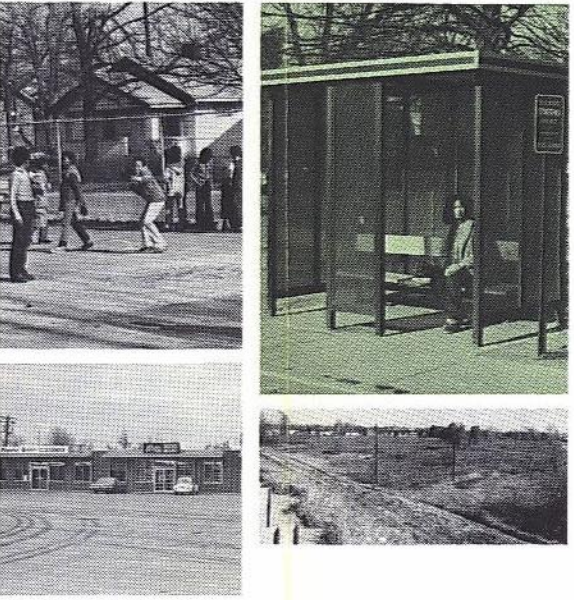
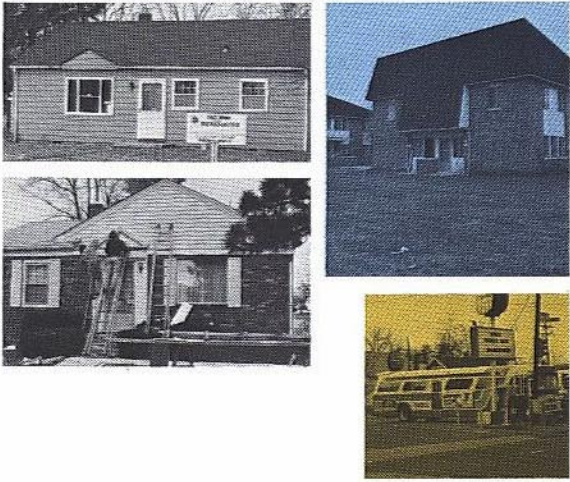
6. Develop neighborhood-based, self-help housing activities. The neighborhood is currently engaged with the Indianapolis Metropolitan Board of Realtors, the Indianapolis Jaycees, and the City of Indianapolis in a cooperative housing repair and beautification project. The project will utilize voluntary workers to make concentrated physical improvements to an area designated along Olney Street between 34th and 36th Streets. In addition to directly participating in this project, the neighborhood association should carefully monitor and evaluate this project to determine whether the neighborhood association could directly sponsor similar concentrated housing maintenance and beautification projects on an ongoing basis within the neighborhood.

Parks and Recreation

(Listed in order of neighborhood priority)

- Encourage the development of existing recreational resources within the neighborhood. Examples of recreational resources include parks, church facilities, and neighborhood schools. Of primary concern to neighborhood residents is the use of neighborhood school facilities for recreational activities and programming during non-school hours. (School/parks concept.) Facilities such as Forest Manor Middle School have exceptional recreational facilities which have been designed with general neighborhood use in mind. Indianapolis Public Schools and the

PLAN RECOMMENDATIONS



Indianapolis Department of Parks and Recreation are encouraged to continue current school/parks programming and to work with the neighborhood association to develop additional programming to supplement the recreational needs of neighborhood residents.

2. The neighborhood encourages improvement of facilities at present park sites. There is a general concern that existing recreational facilities are inadequate to the needs of residents or else not properly maintained (including green areas). The installation of wooden ballards at George Washington Park has helped to preserve green areas. The neighborhood encourages the installation of similar devices at Wes Montgomery Park as well as appropriate facilities for picnicking, play, and rest areas at both parks. Bikeway planning is also encouraged.

3. Encourage the reestablishment of neighborhood parks as focal points for neighborhood activities. In recent years, neighborhood residents have avoided using parks because of crime and security problems at park areas. The neighborhood, however, strongly encourages the reestablishment of existing parks as focal points for general neighborhood activities. Examples include neighborhood fairs, picnics, an annual neighborhood day at the park, etc. These types of activities would require the cooperation of the Indianapolis Department of Parks and Recreation and the Indianapolis Police Department.

4. Promote the development of a neighborhood based youth supervisory group. The neighborhood places a high priority on good supervision of children in youth developmental activities. Developmental programs in crafts, sports instruction, scouting, etc. are both publicly and privately sponsored. The neighborhood encourages the continuation of this type of recreational programming. Recent staff cut-backs in the Parks Department threaten certain areas of programming which Parks Department has traditionally provided. As an incentive to the continuation of these programs the neighborhood should promote the development of a neighborhood based youth supervisory group to work with Parks Department and other sponsors consisting of a pool of trained adults which would be available to oversee a variety of youth activities.

5. Encourage general neighborhood participation in the Adopt-A-Park Program. The Forest Manor neighborhood is served by George Washington Park and Wes Montgomery Park. Neighborhood parks are regularly vandalized and in some cases present a threat to the safety and welfare of parks users. In an attempt to impact these problems the Department of Parks and Recreation and the Indianapolis Police Department have established an Adopt-A-Park Program. This program enables residents to alert police and Parks Department representatives of parks related problems through the use of a special telephone number. The neighborhood is in support of this program and encourages an expansion of resident knowledge concerning the program.

6. Promote the development of a neighborhood based stewardship committee. Given the current limited capacity of the City to maintain parks properties, the neighborhood encourages and will promote the development of a neighborhood based stewardship committee to aid in the maintenance and upkeep of existing recreational areas in the neighborhood. This committee would also have overlapping responsibilities with respect to general neighborhood clean-up activities.

7. Encourage the development of the "Arts Area" in the vicinity of the United Methodist Church Athletic Field as a passive recreation-open space area through the use of landscaping and other appropriate treatment.

8. The neighborhood generally supports the development of programs such as the proposed Urban Park and Recreation Recovery Program whose primary intent is to revitalize existing inner-city recreational areas.

Crime

(Listed in order of neighborhood priority)

- Encourage increased frequency of police surveillance activities and improved response times as primary crime control measures. These activities over time would lend direct support to the accomplishment of a variety of other neighborhood objectives. Examples: Residential preservation, commercial development, reestablishment of neighborhood parks.
- Encourage continued support and expansion of the Neighborhood Crime Watch Program and supportive education and training. Example: Surveillance techniques, home security improvement seminars, etc.
- Encourage highly visible crime deterrents such as crime watch signage, neighborhood identification entry signage, appropriate safe street program signage, alarm stickers on doors of residences, etc.
- Encourage improved lighting throughout the neighborhood as a deterrent to crime. (See recommendation #2 under Transportation).
- Encourage commercial security measures such as a common function which merchants would contribute in order to purchase supplemental collective security personnel from private sources.

Commercial and Economic Development

(Listed in order of neighborhood priority)

- Establish a commercial and economic development committee of the Forest Manor Neighborhood Association Executive Committee consisting of Association members and several key members of the Forest Manor business community. The neighborhood has identified "commercial flight" as a severe problem leading to higher pricing at existing establishments and proliferation of undesirable establishments not suited to the needs of residents. In light of these concerns, the neighborhood association should develop a commercial and economic development committee. The primary goal of this committee is to encourage new commercial developments and to help retain viable existing establishments in the area. Special attention should be given to providing positive incentives to existing and potential establishments. A secondary goal of this committee is to encourage larger scale economic development and employment opportunities in the Forest Manor vicinity.
- Establish a neighborhood businessmen's association consisting solely of neighborhood business persons and interests. Existing neighborhood establishments currently face serious problems which in some cases threaten the survival of particular establishments. Crime, loitering, shoplifting, and other related problems warrant the establishment of a businessmen's association to deal with these issues. This association should be patterned after more traditional businessmen's association with an appointed president and dues paying members. This type of association would provide the organization required to accomplish collective security patrols, maintenance, promotions, etc.

3. Promote neighborhood employment opportunities and economic development. The neighborhood should promote employment opportunities and development of economic base by encouraging warehousing or industrial concerns within areas currently zoned for these activities. (Southeast corner of the subarea.) Care should be taken to insure that proper buffering and environmental criteria be imposed on new developments to insure against detrimental effects. In addition, it is proposed that the area directly east of Emerson Avenue and south of 32nd Street (currently zoned D4) be developed as a light industrial use. While the proposed industrial zoning ordinance would stipulate setbacks, etc.; special studies should be conducted to insure restricted vehicular (trucks, etc.) access along 32nd Street, controlled vehicular access along Emerson Avenue, proper screening and buffering, adequate infrastructure, etc.

Transportation

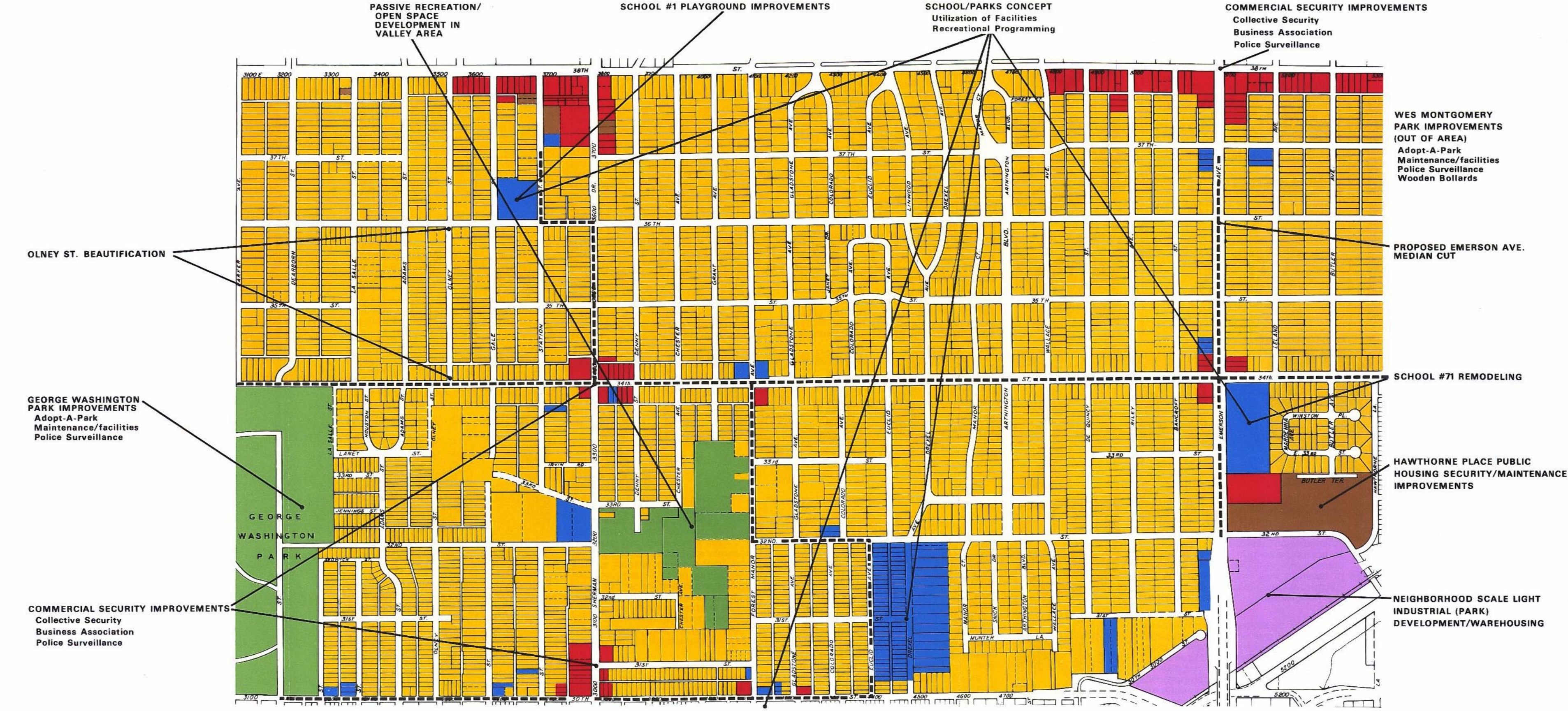
(Listed in order of neighborhood priority)

- Encourage adequate maintenance of neighborhood streets. The Forest Manor neighborhood has received extensive street resurfacing activity over the past several years. Currently, residents have identified the need for chuckhole repair and additional street resurfacing activity in order to maintain the quality of neighborhood streets. A listing of neighborhood street resurfacing needs has been developed and will be submitted to Department of Transportation. The Forest Manor neighborhood will be monitoring street conditions on an ongoing basis.
- Encourage the provision of improved vehicular access to the Emerson Branch Public Library which serves the neighborhood. Currently there is no direct access to the library from northbound lanes on Emerson Avenue because of the median divider in the street. The neighborhood encourages the development of a study to determine the feasibility of the proposed median cut.
- Provide for additional neighborhood street lighting improvements as a deterrent to crime and to facilitate night time pedestrian and vehicular movement in the community. Lighting improvements could potentially occur in conjunction with a "safe streets program" which would link functional areas of the neighborhood (See Community Facilities #2). Appropriate schemes should be developed for primary, secondary and collector streets with appropriate treatment for commercial districts.
- Provide for general public transportation improvements. The neighborhood is supportive of the public transportation system provided in the area. General concern is for increased frequency of bus runs during peak traffic hours, improved access to other parts of the metropolitan community, and the provision of additional bus shelters along streets with two or more bus lines.
- Encourage the efficient provision of needed curbs and sidewalks. There is a general need for curb and sidewalk improvements throughout the Forest Manor neighborhood. The scheduling of these improvements are viewed as a priority item by residents because curbs and sidewalks improvements will have positive impact on a number of overall neighborhood objectives. For example, installation of curbs and sidewalks would not only increase the safety and efficiency of pedestrian movement through area, but would also serve to improve residentially related drainage problems, aid control of vehicular parking, and add to the quality of the residential environment. These improvements should be developed incrementally with initial treatments occurring on primary and secondary arterials. Residents in the Forest Manor area should receive treatment where needed as a follow-up to initial treatments. Treatments should be scheduled concurrently with planned street upgradings when possible.

Community Services and Facilities

(Listed in order of neighborhood priority)

- Provide for a comprehensive, coordinated, neighborhood based activities. The Forest Manor Neighborhood Association and the Forest Manor Multi-Service Center as major community resources should work together in developing and sponsoring a mix of programs and community oriented activities aimed towards the needs of residents.
- Encourage the development of a "safe streets" program (developing common facilities and other functional areas of the neighborhood. This program would attempt to coordinate Neighborhood Crime Watch and Helping Hand activities along a



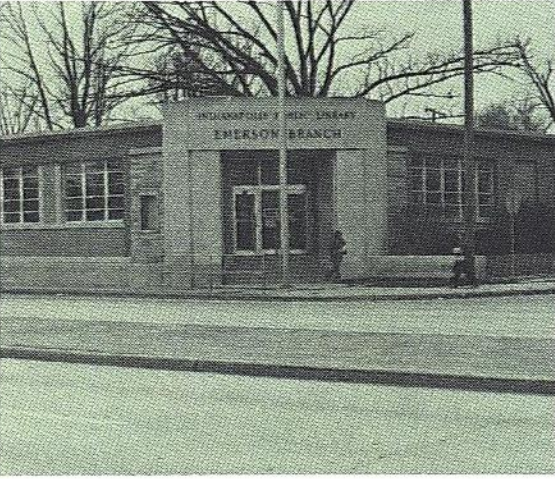
FOREST MANOR SUBAREA PLAN

SELECTED AREA WIDE PROPOSALS

- HOUSING CODE ENFORCEMENT
- INCREASED POLICE SURVEILLANCE
- HOUSING REINVESTMENT PROMOTION
- STREET RESURFACING AND REPAIR
- PROMOTE NEIGHBORHOOD IDENTITY
- PUBLIC TRANSPORTATION IMPROVEMENTS
- IMPROVED STREET LIGHTING
- CURB AND SIDEWALK IMPROVEMENTS
- NEIGHBORHOOD CRIME WATCH EXPANSION

- NEIGHBORHOOD BASED SELF-HELP ACTIVITIES
- CONTINUED NEIGHBORHOOD HOUSING REHABILITATION
- IMPROVED PARKS SECURITY AND RECLAMATION
- NEIGHBORHOOD COMMERCIAL AND ECONOMIC DEVELOPMENT
- PROMOTE NEIGHBORHOOD ORGANIZATIONAL COOPERATION

DEPARTMENT OF METROPOLITAN DEVELOPMENT DIVISION OF PLANNING AND ZONING INDIANAPOLIS-MARION COUNTY, INDIANA • THE PREPARATION OF THIS MAP WAS FINANCED IN PART BY A UNIFIED FEDERAL PLANNING GRANT



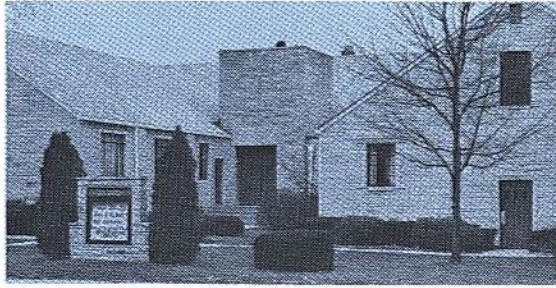
pedestrian movement network linking schools, recreational areas, library, and other major community facilities. The provision of appropriate safe street signage is recommended to additionally aid the safety of children, bikers, and other residents traveling over these pedestrian pathways.



Education

(Listed in order of neighborhood priority)

- Encourage an expansion of school/park programming as a means to better utilize existing neighborhood resources. (See Parks and Recreation #1.)
- Provide an adequate level of maintenance of buildings, grounds and equipment for neighborhood educational institutions. State education codes dictate standards for school facilities and equipment and Forest Manor Middle School exemplifies a high quality educational institution. However, the neighborhood encourages improvement of playground facilities at School #1 and minor remodeling of School #71.
- Encourage neighborhood youth participation in Indianapolis Public Schools (IPS) Pilot Option Programs where possible. Although none of the schools in the Forest Manor area currently participate in any of the IPS options packages, the neighborhood encourages the participation of neighborhood youth (who do not attend neighborhood schools) in the Pilot Options Program. The neighborhood also encourages the expansion of some of the options packages to neighborhood schools.
- Provide for the adequate education and consideration of school children.



Neighborhood residents feel that school busing issues will have a substantial impact on area schools and neighborhood youth under present dictated guidelines. The neighborhood strongly encourages consideration of the best interests of school children in busing related issues and encourages the maintenance of naturally integrated schools.

- Establish a "safe street" network to promote the safety of children traveling to and from neighborhood schools. (See Community Facilities #2.)



implementing agents within the neighborhood as a means to promote the success of the neighborhood's overall planning objectives.

1A. Promote common organizational interests and develop human potentials. Maximizing the involvement of neighborhood resources is essential to the neighborhood change. Major neighborhood resources include the Forest Manor Neighborhood Association, the Forest Manor Multi-Service Center, neighborhood churches, neighborhood business concerns, educational institutions and leaders, resident affiliations, etc. A positive working relationship between these neighborhood resources and areas of expertise will serve as a vehicle for securing assistance, maintaining communications, and effecting positive change in the neighborhood.

1B. Promote Neighborhood Identity. The

current planning process in the Forest Manor neighborhood has identified a need for development of common goals and neighborhood unity. These problems have been characterized by a lack of resident involvement in the community or in the appearance of homes and properties, high crime rates and delinquency, commercial abandonment, etc. An initial step in impacting such problems is embodied in the ongoing promotion of neighborhood identity. Techniques utilizing neighborhood identification entry signage, common neighborhood activities and projects, etc., are being utilized to promote neighborhood identity.

- Monitor existing neighborhood conditions. The Forest Manor neighborhood has been a long standing residential neighborhood. Neighborhood citizen participation in preparation of this plan document has not outlined any objectives pointing towards land use changes or other changes which affect the current land use or residential character of the neighborhood. Rather, planning objectives have been stated in terms of maintenance, preservation, and revitalization of existing facilities, services, and infrastructure. Basic to the attainment of this objective is the monitoring of existing neighborhood conditions. Responsible public/private implementing agents can be informed through such a monitoring process of the type and extent of need in the neighborhood.
- Maintain development of ongoing planning functions. The Forest Manor Neighborhood Association should continue to develop and refine neighborhood goals, and objectives and seek to implement and evaluate neighborhood planning activities on an ongoing basis.

ADMINISTRATION AND POLICY DIRECTION			
William H. Hudnut, III, Mayor City of Indianapolis			
Robert N. Kennedy, AIA, Director Department of Metropolitan Development			
J. Nicholas Shelley, Administrator Division of Planning and Zoning			
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John W. Walls, President Robert H. Eichholtz, Vice President Elden J. Cox, Secretary			
George M. Hiler, Jr. Michael W. Boeke Larry J. Hannah			
DIVISION OF PLANNING AND ZONING			
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Margaret Stump, Secretary John D. Chambers, Artist			
FOREST MANOR PLANNING COMMITTEE			
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